











This an edited version of the full FLAG West Local Development Strategy produced to inform potential project applicants of the themes and priorities contained therein. The full text of all FLAG strategies and their appendices may be found on www.bim.ie. E & O E.

The development of this Local Development Strategy by FLAG West was facilitated through the provision of preparatory support as part of Ireland's European Maritime and Fisheries Fund Operational Programme 2014-2020, co-funded by the Exchequer and European Union. This Strategy was 100% funded under that Programme. This Strategy covers the period of the Programme and is intended to guide FLAG West in prioritising, selecting and supporting projects with EMFF funds in its FLAG territory.







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#### THE DEFINITION OF THE STRATEGY AREA 1

#### 1.1 Introduction

This section describes the FLAG area and sets out confirmation that the FLAG area meets the criteria set out in the European Maritime Fisheries Fund 2014 - 2020 (Section 5.1.2).

# 1.2 Description of the FLAG Area

The FLAG West area comprises the coastal zones of Counties Galway and Clare. In order to provide a snapshot of the nature of this area the 89 coastal District Electoral Divisions (40 in County Galway and 49 in Clare) have been used to provide aggregate statistics. The area of FLAG operation will typically be the 10 km coastal strip however should projects further inland positively impact the coastal strip they will be considered on a case by case basis.

The FLAG West has a total population of 88.401 and the largest electoral division in the FLAG West is Clenagh in County Clare with a population of 10,058.

The FLAG West's fishing activity is dispersed along the coast of Galway and Clare with a heavy concentration along the Connemara Coast line. The National Fishery Harbour Centre of Ros A Bhíl accounted for 2% (3,500t) of the total Irish landed tonnage and 6% (€11.5 million) of the total value in 2015 (SFPA 2016).

The FLAG West has a considerable seafood industry, with over 450 registered boats, and over 300 FTE fishermen in the FLAG area, with particular species targeted including lobster, crab, crayfish, shrimp, scallops and oysters. The FLAG West also has the highest number of vessel ownership in Ireland with 4.2 owners per 1,000 population at present emphasising the importance of fishing and aquaculture to the FLAG West region.

Furthermore, the FLAG West represents 28% (€42.7m) of the value within the aquaculture sector across the seven FLAGs, and activity is concentrated within North Connemara, Killary Harbour, South Galway Bay and North Clare. There are approximately 92 aquaculture units in the FLAG West, producing over 7,000 tonnes and employing 139 FTEs (BIM: 2016). There are also 22 processing plants, employing 215 FTEs in the FLAG West, primarily processing salmon, pelagic exports, and shellfish for the domestic market.

Tourism is also important to the FLAG West region as there are several heritage sites including The Burren that has achieved UNESCO World Heritage Site status that attracts visitors as well as the region being part of the Wild Atlantic Way, and offers considerable upcoming opportunities with the upcoming European City of Culture 2020. There is also an estimated 22 boats engaging in marine tourism in the area, employing approximately 50 crew members during the summer months, highlighting the impact and economic opportunities within the area for the FLAG.

# 1.2.1 Map of the FLAG Area

Figure 1.1: Map of FLAG West area



Source: PACEC, 2016

# 1.3 Confirmation of Compliance of FLAG Area

Confirmation of compliance of the FLAG West with the following criteria was addressed by the FLAG selection committee.

Table 1.1: FLAG Area - Compliance with Criteria<sup>1</sup>

Criteria <sup>1</sup>	Compliant (✔/ <b>४</b> )
The area proposed must have at least one boundary comprising the coastline	<b>~</b>
The area must have a significant level of employment in fisheries or aquaculture	V
The population of Coastal Electoral Districts for proposed area must be over 70,000	<b>V</b>
The area must have a minimum of 150 vessels in all fleet segments of the fleet register and preferably not more than 400 $$	<b>V</b>
The area proposed must have no more than one National Fisheries Harbour Centre	V

# 1.4 Coherent Sub-Areas

As part of the development of the strategy the differing needs and priorities of differing areas of the FLAG were considered.

The differing needs of areas were identified through the socio-economic review, the needs identified were further explored through meetings with key stakeholders representing differing areas of the FLAG as well as public consultations in 5 areas including a number of coastal islands. The needs and priorities of the areas were identified through this process and there was found to be little need to establish a coherent sub-area as part of the FLAG strategy but rather any varying needs have been acknowledged and addressed as part of the main strategy.

<sup>1</sup> In accordance with Article 33 of Common Provisions Regulation 1303/2013 - December 2013

#### **ANALYSIS OF THE DEVELOPMENT NEEDS** 7

#### 2.1 Introduction

This section sets out the summary of the analysis of the development needs and potential of the FLAG Area. This includes an analysis of the strengths, weaknesses, opportunities and threats. It has been developed based on desk-based research along with consultation findings.

# 2.2 Summary of Socio-Economic Review including SWOT

The FLAG West area comprises the coastal zones of Counties Galway and Clare. In order to provide a snapshot of the nature of this area the 89 coastal District Electoral Divisions (40 in County Galway and 49 in Clare) have been used to provide aggregate statistics. The area of FLAG operation will typically be the 10 km coastal strip however should projects further inland positively impact the coastal strip they will be considered on a case by case basis.

The FLAG West has a total population of 88,401 and the largest electoral division in the West FLAG is Clenagh in County Clare with a population of 10,058.

- There is a slightly older population (over-65) in the FLAG West area (13.0% of the population) compared to other FLAGs (12.6% overall) and across Ireland (11.7%), resulting in age dependency and public services implications for the communities. Additionally, there is a slightly smaller proportion of persons aged under 15 in the FLAG West (20.8%) in comparison to Ireland (21.3%).
- The FLAG West has a higher rate of owner occupancy (74.4%) compared to the Irish average (69.8%).
- The FLAG West has a slightly higher proportion of those identifying as Irish (90.0%) across the seven FLAGs (average of 89.2%). There is a strong sense of cultural awareness within the area as 53.5% of residents can speak Irish, with three times as many persons likely to use it within daily life particularly in Gaeltacht areas.
- With regard to education attainment, there is the same proportion of FLAG West residents with no formal qualifications (1.7%) as other FLAGs (1.7%) but more than the national figure (1.4%). However those with third level qualifications is considerably higher (37.8%) than the average FLAG level (35.8%) and Ireland overall (34.8%).
- PACEC estimates for Q1 2016 highlight unemployment within the FLAG West (8.5%) is marginally higher than the national average (8.3%). Economic inactivity is about the same within the FLAG West compared to Ireland, as well as inability to work due to ill health (4.5% in FLAG West against 4.4% in Ireland)
- Deprivation is highly prevalent in the FLAG West zone (55% of EDs lower than the national average) which could present a disincentive to migration into the area.
- The FLAG West area has the 3rd highest percentage of owners (16.8%) of fishing vessels out of all FLAGS.
- The fishing industry in the FLAG West area is substantial and provides significant, employment opportunities due to the existing infrastructure in the area to support the industry
- The FLAG West's fishing activity is dispersed along the coast of Galway and Clare with a heavy concentration along the Connemara Coast line. Ros A Bhíl is a National Fishery Harbour which represents 2% of all Irish tonnes landed and 6% of the total value.
- Almost one in three workers in the Agriculture, Forestry and Fishing sector are over the age of 65, compared to 25% across all sectors suggesting potential longer term supply issues.
- There are significant tourism opportunities for the area due to the scenic landscape and initiatives such as the Wild Atlantic Way route.
- Information is not available at a FLAG level regarding exporting, however the points below summarise the general picture.

- The overall value of Irish seafood exports was €564 million in 2015. The largest Irish seafood export by value is pelagic (€204m, 36%), followed by crustaceans (€113m, 20%), freshwater fish (€85m, 15%), molluscs (€82m, 15%), whitefish (€53m, 9%) and fish meat and oil (€26m, 5%). Sectorally, shellfish led the way - rising 12% to €195 million; followed by salmon - where exports increased to an impressive €75 million; and whitefish - where exports grew by 7% to €53 million. The only decline in 2015 was seen in pelagics, where exports fell 7% to €204 million as a result of falling trade and market prices.
- 70% of the seafood industry exports are as a bulk commodity, it is anticipated that this needs to be reduced to 50% by 2025 to meet increasing market demands, with seafood demand expected to increase by 50% by
- Looking at aquaculture specifically, France remains the main market for Irish oysters accounting for over 76% of all exports, however this has decreased by 10% in 2015 identifying the need for oyster produces to diversify outside the French market. France and The Netherlands are the primary markets for rope mussels with demand from The Netherlands increasing as processors there have developed techniques for handling and packaging of rope mussels.
- Over two thirds of Irish seafood exports in 2015 were to EU countries (€388m, 69%), while just under a fifth of exports were to Nigeria and North Africa (€98m, 17%), (€47m, 8%) were to Asia which is seen as an expanding export market for certain species and the remaining €31m was to Non-EU countries (6%).

#### Table 2.1: SWOT (FLAG West)

#### Strengths Weaknesses

There is a larger proportion of persons aged under 15 in the FLAG West in comparison to Ireland (22.3%, 21.3%)

Almost half of all homes in the FLAG West area are owner occupied without a mortgage (47.3% compared to 34.4%) indicating a relatively stable housing market

The FLAG West area has the 3rd highest percentage of owners (16.8%) of fishing vessels out of all FLAGS

There is a strong sense of cultural awareness within the area as 53.5% of residents speak Irish, compared to 40.6% nationally

The FLAG West has a higher rate of owner occupancy (74.4%) compared to the Irish average (69.8%)

Those with third level qualifications is considerably higher (37.8%) than the average FLAG level (35.8%) and Ireland overall (34.8%)

Unemployment within the FLAG West (8.5%) is marginally higher than the national average (8.3%)

High proportion of workforce in the Agriculture, Forestry and Fishing sector are aged 65+ (34.9% compared to 25.1% across all sectors)

High proportion of the population in the FLAG West area are economically inactive (e.g. 14.1% of residents are retired compared to 12.7% nationally)

#### Opportunities

There are significant tourism opportunities for the area due to the scenic landscape and initiatives such as the Wild Atlantic Way route

The fishing industry in the FLAG West area is substantial and provides significant employment opportunities due to the existing infrastructure in the area to support the industry

The large proportion of the population aged under 15 provides an opportunity for new employment coming through which could help to diversify employment opportunities

#### Threats

There is a significantly older population (over-65) in the FLAG West area (13.0% of the population) than other FLAGs (12.6% overall) and across Ireland (11.7%), resulting in age dependency and public services implications for the communities.

Lack of young workers in the Agriculture, Forestry and Fishing sector (only 12% aged under 35)

Deprivation in the area could present a disincentive to migration to the area (95% of FLAG West Electoral Divisions are below average in terms of deprivation) and this could be a factor in the decrease in population

The working age population in the FLAG West area is marginally smaller than the average for other FLAG areas and Ireland (66.2% compared to 67% nationally) which can limit economic growth in the area

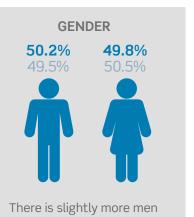
# **2.3 Summary - Infographic** (■ FLAG ■ National)

# **POPULATION** 88,401 4,588,252 1.9% of the population

**POPULATION CHANGE IN FLAG COUNTIES** (2011-2016)

> Clare +1.2% **Galway +3.2%**

Ireland +3.7%



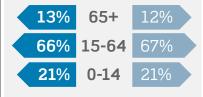
**AGE PROFILE** 

live in the FLAG

DEMOGRAPHY AND EDUCATION

ECONOMY

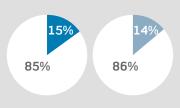
**DEPRIVATION** 



The population is in line

with the national statistics

% OF POPULATION WITH PRIMARY EDUCATION ONLY



THIRD LEVEL QUALIFICATION

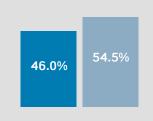
% OF POPULATION WITH



Over one in seven people with a primary education only

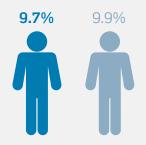
Higher portion of population with Third Level qualifications or higher

**EMPLOYMENT** 



There is a lower proportion of people in employment than the national figure

MALE UNEMPLOYMENT



The male unemployment rate is lower than the national figure

**FEMALE UNEMPLOYMENT** 



The female unemployment rate is in line with the national figure

#### **SOCIAL CLASS**

1. Managerial and Technical **28%**/27%

- 2. Non-manual **16%**/18%
- 3. Skilled Manual **15%**/15%
- 4. Semi-Skilled **11%**/11%

#### **DEPRIVATION**



26% of FLAG West EDs are within the top 20% most deprived in Ireland while 15% are within the top 10% most deprived

There is a higher proportion of one person households than nationally

# **ACCESS TO BROADBAND**

**59%** 63%

> Lower proportion of the population have access to broadband than the national figure

% OF POPULATION UNABLE TO WORK DUE TO HEALTH **PROBLEMS** 

4.1%



4.4%

A lower proportion of FLAG population are unable to work due to health problems

# NO. OF COMPANIES **ENGAGED IN MARINE AND SEAFOOD SECTOR**



This represents 10% of companies engaged in Ireland

MARINE & SEAFOOD SECTOR

# **COMPANIES BY TYPE OF BUSINESS**

- 1. Aquaculture (n=20)
- 2. Processing (n=7)
- 3. Fishing (n=5)
- 4. Wholesale (n=5)

#### **NUMBER OF VESSELS**



17% of vessels are in the FLAG West

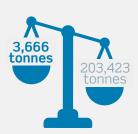
# **FISHING FLEET GROSS TONNAGE ('000)**



64.5 tonnes

The gross tonnage is 6% of the national figure

# **VOLUME OF FISH LANDED**



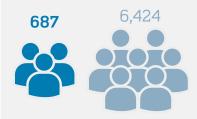
Representing 1.8% of the volume of landings across all FLAGs

#### **VALUE OF FISH LANDED**



Representing 5.6% of the value of landings across all FLAGs

# **TOTAL SECTORAL EMPLOYMENT**



Representing 11% of Seafood employment across all FLAGs

# PERCENTAGE OF VISITORS (TOURISTS)



17% of visitors to Ireland visit the West region

# **TOURISM REVENUE**

Galway Average €283 Clare Average €228

Ireland Average €306

**Total Galway €350m** Total Clare €128m

Avg. Total per county €128m

# 2.4 Overview of the Consultation Process

The FLAG West recognises the importance of the active engagement and participation of Cork citizens in the sustainable development of their coastal communities and the opportunity for them to input meaningfully into the design, development and implementation of the FLAG West Strategy.

In keeping with the Community Led Local Development (CLLD) approach of FLAG, the FLAG Board undertook a comprehensive consultation process at a local level to ensure the local development strategy was informed by the active engagement and participation of those directly involved in fishing and aquaculture, those involved in the development and maintenance of coastal communities, those involved in marine tourism and promoting coastal areas and many others. The table below sets out the consultation activity undertaken by PACEC on behalf of the FLAG Board.

Table 2.2: Overview of the Consultation Process

Consultation Activity				
Public Meetings				
Number of events	4 public meetings and 1 RIFF meeting in the FLAG West region, with 1 of these in Irish supported by an Irish facilitator			
Location of events	Clifden, An Cheathrú Rua (Carraroe, Connemara Gaeltacht), Kinvara and Doonbeg			
Attendance at events	Over the 4 public meetings and 1 RIFF meeting (Oranmore) there were 74 attendees			
Representation at events	Representation in the FLAG West was made up from a number of groups: Representatives from local authorities made up 19% of attendees; Economic and social partners made up 54% of attendees; Other relevant bodies that represent civil society made up 27% of attendees e.g. local voluntary development organisations			

#### Meetings with Relevant Stakeholders

As part of the strategy development process, interviews were held with a range of stakeholders including those from the statutory sector as well as industry representatives.

#### 2.4.1 Inclusive Process that involved key stakeholders

The meetings held were publicised locally using a variety of different means including advertisements in local and trade press, notices on local and regional radio, and word of mouth. The inclusive nature of these events can be witnessed from the diverse representation amongst the attendees.

#### 2.4.2 Co-ordinating and Consulting with a range of sectors

The consultation processes directly engaged with various sectoral groups covering a very broad remit of different population cohorts, activity and geographic areas of coverage. The different sectoral group interests were captured from a combination of the public consultation events, stakeholder meetings and telephone consultations.

# 2.4.3 Specific Methodologies for engaging with more difficult to reach groups

A number of specific methodologies were adopted to ensure the engagement of more difficult to reach groups. The meetings were held in the early evening in order to accommodate those who may be at sea and unable to attend meetings during the day. Sessions were run in local areas in order to avoid the need for consultees to travel long distances, and this was important in ensuring that more remote, peripheral and isolated communities were afforded the opportunity to actively participate in the preparation of the Local Development Strategy.

In particular meetings and consultation events were held on islands and specific travel and meeting arrangements were made to ensure that these important areas of the FLAG were included in the process.

In addition to this, within any Gaeltacht area, efforts were made to ensure that the meetings were conducted in Irish, or that an Irish interpreter was present to ensure that their views were also taken on board.

#### 2.5 Feedback from Consultation Process

# 2.5.1 Introduction and Methodology

The public consultation and the engagement with local stakeholders is the most important element in the development of the strategy. Given this the meetings were designed such that pertinent information, that would clearly inform the strategy, was collected at each.

The engagement had three main components which are described in the diagram below.

Table 3:2: Consultation Methodology

#### Opportunities and **SWOT and Needs** Ranking **Project Ideas** This element Using the ranked Using seven areas of asked consultees activity, developed areas of activity, to consider the from the Union attendees were information Priority 4 of the asked to consider EMFF Regulation, gathered by PACEC the opportunities in relation to the Article 63 of the and project ideas Socio-Economic Common Provision that may be Review (Section Regulation and supported through 4) and discuss the programme to the European the Strengths, Maritime Fisheries address some of Weaknesses, Fund, PACEC asked the weaknesses or attendees to rank threats identified, Opportunities and Threats within their the areas of activity or to build upon in order of important existing strengths local area. to them and to their and opportunities local area. within the area.

Source: PACEC, 2016

Each public and one-to-one meeting provided the strategy development process within further local information. A summary of the information gathered through the public consultation process is included within the following sections.

# 2.5.2 SWOT Analysis from Consultation Exercise

The consultation exercise undertaken included a discussion of the needs of the local area and through this a SWOT analysis was developed. PACEC have augmented it with stakeholder input from the public consultation meetings and meetings with the FLAG Board.

#### **SWOT Analysis**

#### Strengths

The area has considerable experience amongst those involved in fishing and aquaculture, with many lifelong skills embedded within the local community;

There is a strong sense of collectiveness and community spirit within the area, and people are considered cooperative, active, and entrepreneurial, as well as promoting local produce e.g. the Loophead Food Circle;

There is a well-established tradition of boating heritage, sailing, building, history and story-telling;

The infrastructure in place is of heritage and historical interest, and offers strong scenic tourism opportunities;

The coastal landscape also offers points of interest, e.g. Spanish Armada wrecks

The area has an internationally recognised image e.g. Connemara, Cliffs of Moher, Aran Islands, and the Wild Atlantic Way;

The area benefits from the recent development of the Wild Atlantic Way route, with regard to tourism infrastructure, visits and stays;

There are also a number of annual festivals and events, supportive and or relate to fisheries, aquaculture or marine theme e.g. Connemara Mussel Festival promoting local high quality produce

There are also a number of activity based operators, including approximately 50 boat tours/water sport operators in Co. Galway and Co. Clare.

The area is well regarded for its high quality seafood products on the national and international level e.g. Clarinbridge Oyster recognition; recognition of Galway Bay

There are other schemes in the area complementary to the aims of the FLAG Programme e.g. Failte Ireland/BIM's 'Taste the Atlantic Seafood Journey'.

There are signs of growth and emerging activity within diversification into seaweed based products and processes, as well as artisan production;

There is a well-established research and skills development community within the area e.g. Galway-Mayo Institute of Technology (Galway) and NUI Galway, as well as groups such as the Regional Skills Forum. This links into the local community and supports businesses and research and development activity.

There is a notable and strong Irish language heritage and identity.

The structure of the FLAG enables close working between the FLAG and other organisations including councils, ETB, Udaras na Gaeltachta, LEADER, LEOs and private and community groups, which can be enhanced through the Memorandum of Understanding and cross-board representation.

#### Weaknesses

There are structural workforce weaknesses within the Agriculture, Forestry and Fishing sector, as a high proportion of workforce sector are aged 60+ (34.9% compared to 25.1% across all sectors)

There is a high proportion of the population in the FLAG West area are economically inactive (e.g. 14.1% of residents are retired compared to 12.7% nationally)

The consultations indicated a potential lack of interest and/or awareness by younger people in the sea and the marine, which may need nurture and encouraged, and are as risk of leaving their communities for work elsewhere;

There are issues with the lack of integration and co-operation between tourism providers and fishery interests with regard to harbour/pier/ marina access. The inability for dual licensing of boats is also considered a weakness.

Access to suitable processing facilities, and use of traditional ice plant facilities are prohibitive to small business activity.

Coastal communities attain the majority of their income through tourism and fishing and aquaculture in the summer months; seasonality therefore is a weakness, particularly with regard to the need for stable weather and climate conditions:

Many of the harbours and piers are considered not suitable for either multi-purpose usage, or lack suitable health and safety requirements or facilities and amenities e.g. power points, bathroom and changing facilities. This is considered restrictive for tourism usage.

For many communities, distance from markets, training and employment centres constrains the development of new skills and business.

Physical and telecommunications infrastructure can be restrictive;

Lack of clarity and information for tourists and locals regarding information boards on the local area/point of interest;

Many of the areas are exposed to environmental risks and negative externalities of infrastructural projects leading to flooding and pollution;

Much of the area is deemed protected under the Special Area of Conservation; this provides difficulties in undertaking physical works and

Many of the local population feel there is little interest or engagement within the marine sector by the local councils.

#### **SWOT Analysis**

#### Opportunities

There are significant tourism opportunities for the area due to the scenic landscape and initiatives such as the Wild Atlantic Way and The Blue Way; these might include expansion of boat trips, marine activities e.g. kayaking, canoeing, sailing as well as promotion of related assets e.g. aquarium or exhibition centres;

There are also other strategic investments in the area which the FLAG may benefit/contribute to e.g. Galway>Dublin Cycleway, Galway as the European Capital of Culture 2020, Year of Gastronomy etc

There are considerable training and apprenticeship opportunities, particularly to promote awareness and encourage younger persons into the sector;

The fishing and aquaculture industry in the area is substantial and provides significant employment opportunities due to the existing infrastructure in the area to support the industry;

There exists both inland and at sea fisheries resources of value both as a recreational outlet for local people and as a highly valuable tourism attraction;

There are opportunities to grow and expand current festivals within the area, focused upon seafood, the marine, and associated activities;

There are a number of historical and physical assets which, if developed, could provide an enhanced sense of activity, history preservation, and tourism footfall e.g. further development of coastal walks,

There are opportunities identified within the Islands areas for enhanced development of tourism e.g. visitor centres, and improved infrastructure to promote greater capacity for visitors.

There are opportunities for community groups to develop their own community shared assets and local plans, in order to improve community relations and development over coming years, as well as undertake locally focused activities such as beach cleanups, story-telling and promoting their area to tourists;

There are a number of local schools and activity groups, keen to work together to promote youth awareness of the marine and encourage cross-partnership between marine leisure, fishing and aquaculture industry, and tourism.

There is an extensive range of scenery and history to the area, as well as uncaptured stories within the community about the area's cultural heritage. There are opportunities to capture these through information boards, videos, audio recording, book publication, and shared knowledge events through local colleges e.g. NUI/GMIT//libraries and schools.

#### **Threats**

There is a significantly older population (over-65) in the FLAG West area (13.0% of the population) than other FLAGs (12.6% overall) and across Ireland (11.7%), resulting in age dependency and public services implications for the communities.

Attracting younger people into the industry, particularly given the lack of young workers in the Agriculture, Forestry and Fishing sector (only 12% aged under 35). This provides a risk of a 'missing generation' in some areas, with younger people likely to emigrate, resulting in the loss of skills in an

The industry is viewed by some locally as being within decline, which may reduce attractiveness of employment and opportunities within the sector e.g. declining stocks, regulation and quotas.

A number of the small harbours are falling into disrepair, resulting in permanent loss or increasing repair bills over time;

The cost of running a tourism event or festival can be prohibitive for some community groups e.g. insurance, staffing, regulation, and promotion;

Coastal communities without diversification may be overexposed to macroeconomic conditions or regulations beyond their control e.g. quotas, fall in commodity prices, and the UK exit from the European Union

Environmental designations and Special Area of Conservation status seen as being restrictive to economic development;

Licencing and the inability to hold dual-licencing recognised as a threat to smaller operators in their capacity to diversify their assets (use of boat)

Without action, there is a risk of loss of knowledge transfer and sharing of history and culture within

Health and safety regulations must be viewed as an essential cost of operation, or else there is the risk of loss of life/injury.

Global warming, beach and water pollution and coastal erosion are all threats to the physical infrastructure and way of life.

# 2.5.3 Ranking of Areas of Activity

A key element of the consultation exercise was the ranking of the Areas of Activity in order of importance and priority for the FLAG. The Areas of Activity are taken from Article 63 Implementation of Community Led Local Development of the Common Provision Regulations. The table below details the out workings of this process including the overall assessment of the ranking of areas based on feedback from the consultation process.

Table 2.5: Areas of Activity Eligible under the FLAG Programme

'Area of Activity'	Ranking within Public Consultations (n=55)
Adding value to fishery and aquaculture products	3rd - 32 people within the public consultations identified this as a 'Top 3' priority.
Creating / Maintaining jobs in coastal areas	1st - 57 people within the public consultations identified this as a 'Top 3' priority.
Promoting <b>Innovation</b> in Fisheries and Aquaculture and supporting <b>Diversification</b> inside and outside commercial fisheries	6th - 16 people within the public consultations identified this as a 'Top 3' priority.
<b>Lifelong Learning and attracting young people</b> in Fisheries and Aquaculture Areas	2nd - 34 people within the public consultations identified this as a 'Top 3' priority.
<b>Promoting the environmental assets</b> of the fisheries and aquaculture areas and mitigation of climate change	7th - 14 people within the public consultations identified this as a 'Top 3' priority.
<b>Promoting social well-being and cultural heritage</b> in fisheries and aquaculture areas	5th - 17 people within the public consultations identified this as a 'Top 3' priority.
Strengthening the role and governance of fisheries communities in local development	4th - 24 people within the public consultations identified this as a 'Top 3' priority.

Source: PACEC (2016)

Table 2.5 indicates that across all of the consultation activity:

- Job creation and maintenance was identified as the highest ranked priority area;
- Lifelong learning and attracting young people was identified as the next most important area;
- Adding value to fisheries and aquaculture products was identified as the 3rd most important areas for the FLAG, and consultees raised its respective importance for generating job creation and maintenance; however, innovation and diversification was identified at the 6th most important area, and this potentially reflects that a number of attendees are confident in their respective product e.g. natural, clean high quality produce such as seafood and seaweed, and would emphasise these strengths;
- Strengthening the role and governance of fisheries and aquaculture areas was identified as the 4th most important area, and this reflects the sense of community co-operation in the area and collectivity;
- Promoting social well-being and cultural heritage was identified at the 5th most important area; and promoting and protecting environmental assets was identified as the least important area for the FLAG board.

After the consultation exercise and taking into account feedback from the consultation meetings the areas of activity were refined and remodelled to better reflect the framework of activities. The main change in the framework is that 'creating and maintain jobs in coastal areas' was seen as an overarching goal and that all of the other Areas of Activity could contribute to. In addition, another area was added in relation to the development of marine tourism and diversification. The outcome of this process is displayed below.

Figure 2.2: Refinement of the Areas of Activity

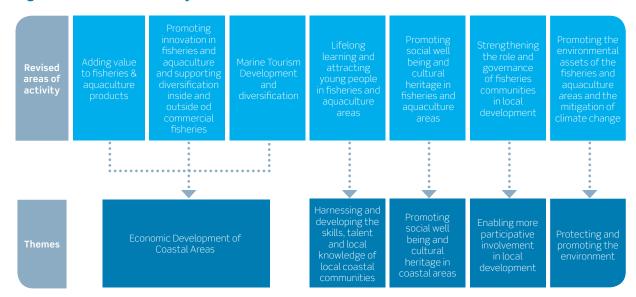


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Source: PACEC, 2016

Continuing the development of the framework it was acknowledged that some of the areas above were overlapping and could be grouped together to streamline the focus of the strategy to be developed. PACEC, in consultation with the FLAG Board, developed five themes for which the prioritised areas of activity would fit. The breakdown of these themes is detailed in figure 2.3.

Figure 2.3: Areas of Activity to Themes



Source: PACEC, 2016

The five themes detailed above are the bedrock on which the strategy is built. All of the proceeding sections of the strategy use the themes detailed.

#### 2.5.4 Project Ideas & Opportunities

The final element of the consultation work considered the opportunities and project ideas that attendees had in relation to the areas of activity. Using the themes detailed above we have included the tables below a summary of the key needs and project concepts against each theme.

Whilst the tables below set out all of the project concepts / needs identified through the consultation the FLAG Board have assessed this feedback and have identified areas that are ineligible for FLAG support or better supported through other programmes or funding streams. Therefore, not all of the areas detailed below have been progressed in to the intervention logic for the strategy.

#### Theme 1: Economic Development of Coastal Areas

#### **Economic Development of Coastal Areas**

#### Adding Value to Fisheries and Aquaculture

In order to help support and facilitate added value and improved economic activity, the following needs were identified:

- Adding value through development of new and improved market products
  - Need to develop new products for local market consumption, as well as tap into new export markets particularly in Asia and Middle East; including product development, marketing, promotion and distribution, and new products e.g. usage of seaweed
  - Need for a coherent regional and collective brand identity for the West's seafood
- Adding value through local processing
  - Need to develop and encourage local processing of fisheries and aquaculture products so that the full value of the product is retained in the local economy
  - Need to consider alternative processing i.e. improving existing products through existing traditional processing e.g. purification, filleting, salting, drying, and smoking etc.
  - Need for provision of processing support with regard to processing units
  - Potential for tourism and educational opportunities with regard to processing methods above e.g. undertaking filleting workshops;
- Adding value through improved infrastructure
  - Need for improved landing facilities at smaller piers and harbours e.g. (cranes / hoists for removing catch from boats more quickly, storage facilities and compounds and ice to ensure product remains
  - Need for improved supply chain management e.g. enhanced co-operation in distribution and stock management.
- Adding value through improved product offering
  - Need to promote local produce further through: improving the appearance, marketing and packaging of local products; highlighting local attributes of the area; potential for shared approach within a region building upon other product development schemes e.g. BIM supports; using eco-labelling and organic labelling; improved collaboration with partners and actors in the supply chain; research and feasibility studies on market demand, shelf life, catchment areas etc.

#### **Diversification and Innovation**

Limited availability of jobs in coastal areas is a major issue resulting in lack of employment, underemployment and leading to decline and contraction of coastal areas. Key to the rejuvenation of coastal areas is the creation of new enterprises through diversification and innovation. Some of the needs identified in relation to this include:

- Support for business diversification and development
  - Need to encourage entrepreneurship and business startup through support pilot projects and seed funding for idea exploration through feasibility study and business case development;
  - Need to provide appropriate space to encourage business development e.g. incubation units / hubs / innovation space;
  - Need to provide and support on-going mentoring and networking between local people and agencies that can provide soft support (e.g. training), as well as the sharing of ideas on the local area, market, and people;
  - Need to support diversification into new areas such as marine tourism, heritage, and seaweed cultivation; and
  - Need to explore renewable energy and seaweed biomass opportunities.

#### **Economic Development of Coastal Areas**

#### **Marine Tourism**

Tourism is vitally important to the economy of Counties Galway and Clare with the accommodation and hospitality sector providing a key driver of employment. County Galway has 79 hotels, 22 guesthouses, 168 B&Bs, 181 self-catering properties (units), and 198 caravan pitches; and County Clare has 38 hotels, 16 guesthouses, 104 B&Bs, 393 self-catering properties (units), and 291 caravan pitches (Failte Ireland: 2015)

Tourism also delivers substantial social and community benefits, as a significant number of tourism businesses in County Galway and Clare are micro-enterprises with a small number of full-time/part-time/ seasonal employees, and are embedded within the coastal communities. Some of the key needs in relation to marine tourism included:

#### Developing the tourism offering

- Need for support for the development of marine tourism and water based activities, angling, walks, and cycling trails, including collaboration with tourism training providers;
- Need to clean and protect the condition of existing tourism amenities and visitor stops;
- Need for support for in-door marine based activities including development of educational and cultural facilities e.g. aquarium, local boat exhibitions;
- Need for support for the development of heritage trails, seafood trails and cultural information;
- Need for support for exploring the development of eco-tourism and wildlife tourism including bird watching, whale and dolphin tours, seals and other marine species;
- Need for support for Island tours and days out things to do;
- Need for support for seafood festivals and coastal community festivals;
- Need to encourage people to stay in the region rather than day-trippers who travel back to main towns and cities for accommodation, through extending visitor days out within the area and promoting activities for all-weather scenarios;

#### Enhancing the Tourism Infrastructure

- Need for support for signage and information boards to enhance existing tourism offerings, and to promote awareness and understanding of the culture and history of the area;
- Need to support improvement to marine infrastructure e.g. pier to improve safety and facilities and issues regarding shared usage for tourism and fishing/aquaculture;
- Need for improvements to marine infrastructure in relation to pontoons and marinas and ensuring that access to water is safe and accessible for all including those with disabilities;

#### Marketing and Promoting the Tourism Offering

- Support for the animation and marketing of tourism products, including the development of a local approach to animation and marketing of products e.g. shared tourism days-out, and linkage between activities e.g. boat trip to the offshore islands, bike hire, provision of food and accommodation etc in one package;
- Support for the development of new marketing including feasibility studies and training;
- Support for the development of networks and clusters to encourage local tourism business to work more closely together and also work with other local businesses e.g. hotels and restaurants.

#### Theme 2: Harnessing the Skills, Talent and Knowledge of Local Coastal Communities

# Harnessing and Developing the Skills, Talent and Knowledge of Local Coastal Communities

#### **Developing Skills in Local Coastal Communities**

Those involved in fishing and aquaculture are, by the nature of the industry, highly skilled with regard to marine life, eco-systems and bio-toxins as well as practical skills such as navigation, boat handling, nautical skills etc. However, the fishing and aquaculture community also have significant knowledge of heritage and historic events which have happened in coastal areas. Within Galway, there are also strong established centres for learning with regard to the NUI Galway, Galway-Mayo Institute of Technology (GMIT) and the Galway and Roscommon Education and Training Board (GRETB), and the Limerick and Clare Education and Training Board (LCETB).

There are therefore extensive opportunities to extract and share learning and skills within the community, and some of the needs in relation to this include:

- Developing Skills in Fisheries, Aquaculture and Coastal Communities
  - Need to support those involved in fishing, aquaculture and coastal communities in training and upskilling (with regard to practical skills, business, marketing, and management);
  - Need to support those involved in fishing, aquaculture and coastal communities in advanced training and courses (with regard to niche or specific courses linked to extraction, processing, seaweed cultivation, and operations);
  - Need to support the development of basic skills and awareness (particularly for younger people, tourists, and newcomers to the industry)
- Promoting the knowledge and experience present in local coastal areas
  - Need to support the exchange of knowledge between older and young generations
  - Need to ensure that information on coastal heritage is not lost to young generations.

#### Attracting Young People to Fisheries and Coastal Areas

Like many rural and peripheral locations, coastal areas struggle to attract young people who wish to remain, work and live in the area. Partly this is due to a lack of employment opportunities with many leaving for education and not returning, however many young people are not aware of the opportunities within local coastal areas that may be an attraction and encouragement for them to return. Some of the needs identified

- Introducing young people to the marine environment early
  - Need to support the development of educational resources to enable children and young people to explore and learn about the marine environment;
  - Need to support the development of information on the career opportunities related to the marine sector (e.g. fishing, aquaculture, tourism, scientific roles i.e. marine biologist etc.)
  - Need to support existing infrastructure which invites and encourages young people to interact and learn about the marine sector; and
  - Need to improve the image of fishing within coastal communities as a career
- Supporting young people training in marine sectors
  - Need to support young people through grants for taking courses in marine sector skills;
  - Need to support young people through grants for marine based activities e.g. sailing, kayaking and
  - Working with existing organisations e.g. schools, Marine Institute, Institutes of Technology;
  - Need to encourage the development of apprenticeships for young people seeking to gain employment in the fisheries and aquaculture sectors; and
  - Need to support young entrepreneurs who have business ideas for coastal areas

# Theme 3: Promoting Social Well-Being and Cultural Heritage in Coastal Areas

#### Promoting Social Well-Being and Cultural Heritage in Coastal Areas

#### Improving Social Well-Being in Coastal Communities

Issues related to social isolation and access to service came up during the consultation process. In particular there were issues raised in relation to isolation amongst older persons in coastal areas, mental health, as well as access to services for fishing families. Some of the needs highlighted included:

- Lack of services in coastal communities.
  - Support for the development and sustainability of existing coastal community assets;
  - Support needed for disabled persons in coastal communities to enhance safe access to infrastructure: and
  - Need to develop services linked to the coast e.g. coastal walks which are accessible, community health and well-being projects.
- Promotion and Development of Coastal Cultural Heritage
  - Support for historical events and exhibitions in relation to coastal heritage;
  - Support for the development of heritage centres e.g. boat building and interpretative centres;
  - Support for research into local history, and support for dissemination and publishing of findings;
  - Support for festivals and other activities to promote seafood and the marine;
  - Support for information boards in relation to points of interest; and
  - Development of coastal heritage trails

#### Theme 4: Enabling more Participative Involvement in the Governance of Fisheries

# Enabling more Participative Involvement in the Governance of Fisheries

Throughout the consultation events there was a strong sense of disconnect between authorities and decision makers, and local fisheries and aquaculture. In particular there was a need to improve the capacity of local fisheries to better govern themselves and to be involved and influential within local decision making.

- Improving the capacity of local fishing and aquaculture organisations
  - Need to improve the co-operation and networking between local fisheries and aquaculture groups;
  - Need to improve the capacity in local fisheries through training in relation to good governance and group management
  - Need to improve the training and support offered to local fisheries organisations.
  - Need to improve the networking and consultation between local actors and authorities and agencies.
  - Promotion of the FLAG as a representative group providing a voice for local coastal communities.

# Theme 5: Protecting and Promoting the Environment

# Protecting and Promoting the Environment

Counties Galway and Clare offer many natural areas of outstanding beauty and have a rich coastal landscape including islands, cliffs, beaches and clean water. This provides both opportunities and issues for the local area. Whilst there are opportunities to promote and exploit these areas as attractions for tourists there are challenges in relation to the protection and maintenance of these regions as well. Some of the needs identified include:

- Promoting the Natural Environment
  - Need to improve the offering exploiting the natural environment through information, wildlife tours, walking routes etc.
  - Need to examine and explore natural energy opportunities from the water.
- Protecting the Environment
  - Need to raise awareness of bio-diversity in coastal areas; and
  - Need to invest in community based conservation trails.

# 2.6 Summary

This chapter presents all of the desk based and consultation data collected which will form the basis of the strategy going forward. The socio-economic review considered the data and statistical evidence in relation to the FLAG region. In addition, the consultation work including the public consultation and stakeholder meetings collected public views in relation to the challenges, weakness and strengthens of the region, their priorities for the FLAG Programme and the project ideas that they had.

Using this information, the next chapter of the strategy now considers the overall prioritisation of areas to be supported under the FLAG West Programme based on a number of components. The intervention logic is then progressed with the development of objectives and actions.

# **STRATEGY AND OBJECTIVES**

#### 3.1 Introduction

The following section uses the findings from the needs analysis and using the findings from a prioritisation exercise during the public consultations develops a set of strategic objectives to guide the strategy.

# 3.2 Consistency with the Overarching Strategy set out in the Operational **Programme**

As per section 5.1.1 of the European Maritime Fisheries Fund Operational Programme this strategy has been developed to be consistent with the overarching strategy set out in the operational programme. In particular the strategy has been developed to meet the requirements that the evaluation committee will assess the strategy against.

More over the strategy has been developed recognising the aims of the overarching strategy in relation to Union Priority 4, namely in relation to the employment created and maintained, and will seek through all actions to promote these outcomes so as they may be achieved by 2023.

# 3.3 Level of Change Required

The FLAG West Region has a well established fishing and aquaculture sector, and is recognised for its strong sense of coastal communities. This is being threatened by a number of issues including:

- A decline in fisheries, in addition to the external view that the sector is in decline thereby putting young people off joining the sector;
- Population migration away from coastal and rural areas to urban centres for opportunities in education and employment; and
- An aging population and the associated social and economic challenges this brings for small communities.

However, there are clear opportunites to support the innovation, diversification and enhancement of coastal areas including innovative development within the seafood sector, building upon the local tourism product e.g. tapping into the Wild Atlantic Way initiative, and supporting the creation and development of businesses providing artisan products.

The FLAG West Programme aims to support fishing and aquaculture dependent coastal communities. The programme aims to support the development of coastal areas by supporting the fishing and aquaculture industry as well as coastal community groups to upskill, diversify, innovate, regenerate and exploit the opportunities that are available; and to enable local people to deliver projects which will enhance their area.

The overall aim of the strategy therefore is to support in the rejuvenation of Galway and Clare coastal communities

# 3.4 Prioritisation of Identified Areas of Activity

#### 3.4.1 Introduction

The process for prioritising the areas of activity ensured that a wide range of views were heard and recorded. It is also evident from this process that the local public knowledge and from the relevant organisations and agencies was consistent with the comprehensive statistical information available and analysed within Section 2.

The FLAG Board were heavily involved in the prioritisation, both prior to and following the public consultation meetings and supported in the identification of which areas of activity might be best applicable and offer best possible value for money from the FLAG programme funding,

#### 3.4.2 Prioritisation

The following section considers the prioritisation of the areas of activity which were developed from the following sources:

- Union Priority 4 of the European Maritime and Fisheries Fund Regulations;
- Article 63 of the Common Provision Regulation; and
- The EMFF Priorities.

The prioritisation exercise was carried out by examining the following four criteria:

- Strength of support for the need (using information from ranking exercises carried out within the public meetings);
- Strength of the evidence of need (using information gathered through the socio-economic review of the FLAG Region);
- Fit with the European Maritime Fisheries Fund 2014 2020 Union Priority 4; and
- Opportunities/Project Pipeline.

Each of these criteria were assigned a weighting and a score between 1 and 5. The details of the scoring are included in the table below.

Table 3.1: Summary of Scoring Methodology

Criteria	Weighting		Scoring Rationale
	Weighting	Rationale	
Strength of support for the need	25	This weighting reflects the importance attributed to the information provided through the public engagement.	A stronger score will be awarded for this criteria if the findings from the public consultation have highlighted this area of activity as a key priority.
Strength of evidence of the need	30	This criterion has been awarded the highest weighting as it is based on the socio-economic review of the FLAG region which supports the need for intervention under certain areas of activity.	A stronger score will be awarded for this criteria if the findings from the socio-economic review have highlighted this area of activity as a key priority.
Fit with European Maritime Fisheries Fund 2014 - 2020	20	Given that the areas of activity are derived from the EMFF Regulations all of them fit with the EMFF to a certain degree. This criterion has been allocated the lowest weighting for this reason.	A stronger score will be awarded for this criteria if the area of activity fits with the priorities and objectives of the EMFF. The highest score is awarded to those which will directly contribute to UP4.
Opportunities/ Project Pipeline	25	The project pipeline is an indication of the opportunities that the FLAG will have to spend money on a projects under a particular area of activity. Therefore, a weighting of 25 has been attributed to this criterion.	A stronger score will be awarded for this criteria if through the stakeholder engagement a larger pipeline of potential projects has been identified.

Source: PACEC, 2016

In table 3.2, each of the seven areas of activity has been assessed and scored against each of the four criterion. This has provided a total weighted score which will determine the overall ranking of the areas of activity.

The prioritisation of the areas of activity has led to the following summary.

**Table 3.2: Summary of Prioritisation** 

Area of Activity	Total Weighted Score	Rank
Creating and maintaining jobs in coastal areas	500	1
Lifelong learning and attracting young people in fisheries and aquaculture areas	475	2
Adding value to fisheries and aquaculture products	400	3
Promoting innovation in fisheries and aquaculture and supporting diversification inside and outside commercial fisheries	350	4
Promoting social well-being and cultural heritage in fisheries and aquaculture areas	300	5=
Strengthening the role and governance of fisheries communities in local development	300	5=
Promoting the environmental assets of the fisheries and aquaculture areas and mitigation of climate change	250	7

The prioritisation exercise has established a ranking for all of the seven areas of activity. This is broadly in line with the findings from the consultation exercise.

In addition, the FLAG Board considered that the interlinkages between adding value, job creation and maintenance and innovation and diversification meant that these would work best in co-ordination and therefore collected then under one thematic heading of Economic Development in Coastal Areas. The next sections of this Chapter set out the development of the intervention logic.

# 3.5 Intervention Logic of the FLAG West Strategy

# 3.5.1 Components of the Intervention Logic

The intervention logic for the FLAG West Strategy sets out the layers of the programme. The table below sets out a description of each element of the intervention logic. The components of the intervention logic have been developed using the latest guidance from FARNET "Results Orientated Community Led Local Development"<sup>2</sup>.

Table 3.3: Components of the Intervention Logic

Component	Description
Vision	The vision describes the overall goal of the entire programme. This is a high level, often qualitative metric.
<b>Theme</b> The theme in this instance sets out a group of areas of activity which are similar in na and which can lead or support the achievement of joint goals.	
Area of Activity	The areas of activity are the areas which the FLAG programme can legally support and are based on the EMFF and Common Provision Regulation documents as well as the EMFF.
Objective	The objectives are high level outcomes which intervention under a particular theme aims to achieve. These are often macro-level and qualitative.
Action	The actions are the direct supports that will be provided to applicants in order to enable them to complete project which will contribute to the achievement of the earlier components of the intervention logic.
Output	The outputs describe the tangible impact of the programme and are often specific to individual projects. These are quantified and used to assess the performance of the programme overall.

Source: PACEC, 2016

<sup>2</sup> https://webgate.ec.europa.eu/fpfis/cms/farnet/publications/guides



# 3.5.2 Strategic Vision

The FLAG West's coastal communities of Galway and Clare will have vibrant, sustainable economies building on the area's environmental and culture strengths.

# 3.5.3 Objectives and Supporting Actions

#### 3.5.3.1 Introduction to Indicators

An indicator is a tool that defines, measures and values progress in the implementation of the local strategy. This information will help the FLAG to determine whether and to what extent the objectives are being reached and to review and update the local strategy<sup>3</sup>. There are a number of different types of indicators including impact<sup>4</sup>, result and output indicators. The types most relevant to the FLAG programme are:

- Result Indicators these measure products or services delivered as a consequence of implementing a set of activities. These have been defined as per the overall European Maritime Fisheries Fund 2014 - 2020.
- Output Indicators these measure the immediate tangible product of support. These have been defined for each objective and action of the FLAG Local Development Strategy.

#### 3.5.3.2 Result Indicators

Result indicators measure the products or services delivered as a consequence of implementing the set of actions that are outlined in this strategy. The FLAG Programme is funded under Union Priority 4 of the European Maritime Fisheries Fund and therefore must report against a set of targets at both the mid-point of the programme (2019) and the ex-post evaluation (2023). All FLAGs must contribute to these overall objectives and therefore they are standard across all FLAG Regions. The value of the indicators however are dependent on the allocations to each FLAG region and therefore these vary between FLAG Regions.

The two overarching targets that the FLAG programme must achieve are in relation to FTE jobs created and maintained. Since these specific result indicators are cross-cutting rather than tied to any specific theme or action, they have been included as result indicators.

Table 3.4: Indicator Tables - Programme Level Result Indicators

Programme level indicators: Total Programme Budget €1,624,500 Assuming budget of €974,700 (for Theme 1: Economic Development) across the lifetime of the programme							
Action	Financial Allocation	Indicator(s)	Measurement Unit	Milestone (2019)	Target (2023)	Estimated Cost per Job	
FTE Jobs created	€974,700	# of FTE Jobs created	#	7	17	€55,000	
FTE jobs maintained	€974,700	# of FTE jobs maintained	#	15	42	€22,300	

These are complemented by output indicators across all of the themes for the FLAG West.

FARNET Factsheet 2 - Results Orientated CLLD in Fisheries Areas - Selecting the Indicators and Setting Targets.

These measure the effect of the intervention on the wider environment and its contribution to wider policy objectives

# 3.5.3.3 Objectives, Actions and Output Indicators

The following tables set out the detail of the intervention logic for the strategy. This includes the indicators which will be used to measure the output of the FLAG West Programme. In particular, these contain two target values as follows:

- Milestone (2019) this sets out the proportion of the final target value that is expected to be achieved by the mid-point of the programme in 2019. This will be used to measure the success of the programme during the mid-term review of the overall FLAG Programme and the whole EMFF Programme for Ireland; and
- Target (2023) this sets out the final value of the target to be achieved throughout the lifetime of the programme. This is the value that will be used to measure the level of success the programme has been able to achieve overall and will be used for the official programme reporting and evaluation.

# Table 3.5: Theme 1 - Economic Development of Coastal Areas

#### Theme 1 - Economic Development of Coastal Areas (60% of FLAG Programme, €974,700)

Objective 1 - To support the enhancement and development of fisheries and aquaculture (40% of Objective 1, €389,880)

## Rationale for the Objective

Fisheries and Aquaculture is a fundamentally important industry to the local economy and therefore the development of this industry could lead to improved economic conditions for those working within the industry, their families and the wider coastal community.

Action	Description	Financial Allocation € (%)	Indicator(s)	Milestone (2019)	Target (2023)
1. Supporting micro-enterprise and artisanal seafood product development, improved quality and marketing, and research and development	Actions to support the development of new products and businesses including market testing; support for improving the appearance, marketing and packaging of local products; exploring new supply chains and improving local supply chains; improved collaboration with partners and actors in the supply chain; research on market demand, shelf life, catchment areas etc; and support for feasibility studies and research projects into marine related topics identified as having potential for economic benefit and job creation, including within the blue growth / maritime sector.	€194,940 (50%)	# of businesses supported # of new products	1 6	3 12
2. Development of new and existing local processing activities	Actions to develop and encourage local artisan processing, new processing facilities, development and upgrading of current facilities; and support for existing companies to adopt or use processing technologies.	€77,976 (20%)	# of businesses supported	3	8

Theme 1 - Economic Development of Coastal Areas (60% of FLAG Programme, €974,700)							
3. Improving pier and harbour infrastructure for fishing and aquaculture	Support to improve landing facilities at smaller piers and harbours e.g. (cranes / hoists for removing catch from boats more quickly, storage facilities and compounds, and ice to ensure product remains fresh,), improving access to and within island communities, and enhancement of marine infrastructure for multi-sectoral use e.g. Support for pontoons ensuring that access to water is safe and accessible for all marine users.		# of marine infrastructure improvements	1	3		

# Table 3.6: Theme 1 - Economic Development of Coastal Areas

# Theme 1 - Economic Development of Coastal Areas (60% of FLAG Programme, €974,700)

Objective 2 - To develop and enhance the marine tourism product (40% of Objective 1, €389,880)

#### Rationale for the Objective

As a considerable growth sector for the area, and having a particularly strong impact on coastal areas the development and enhancement of the marine tourism product is recognised as a key area for targeted support.

Action	Description	Financial Allocation € (%)	Indicator(s)	Milestone (2019)	Target (2023)
4. Developing & Promoting the West Region's Marine Tourism Offering	Support to develop marine tourism and water based activities, walks, cycling trails, heritage trails seafood trails, examination or implementation of Blue Way scheme eco-tourism and wildlife tourism including bird watching, whale and dolphin tours, seals and other marine species; seafood festivals and maritime events <sup>5</sup> and coastal community festivals; Support for the development of new start-up marine tourism businesses/activities including capital equipment, promotion, and business support; support to develop tourism infrastructure accessible for those with disabilities, and support to develop tourism assets within poor weather condition including heritage centres, museums, exhibitions and festivals.	€311,904 (80%)	# of marine leisure/ tourism activities supported # of seafood/ marine festivals or events supported	6	13

The FLAG West intends to place a financial cap upon the amount of funding it may provide to festivals (excluding shared capital equipment). This is expected to hold at €500 for single day events, and up to €1,000 for multi-day events. Whilst no formal target is provided for the number of grants to festivals, the Board reserves the right within project calls to place a number on how many events it seeks to support, determined by other funding available within the area.

Theme 1 - Economic Development of Coastal Areas (60%)	of FLAG Prog	gramme, €974,7	00)	
5. Promoting and Extending the tourism season  Support for the animation and marketing of tourism products, development of new marketing including networks and clusters to encourage local tourism business to work more closely together and also work with other local businesses e.g. hotels and restaurants; and development of joint packages e.g. fishing holidays. Projects with synergies alongside the Wild Atlantic Way or which promote and market the offshore islands are particularly welcome.  Support to be provided to marine / coastal themed tourism events or activities which 'extend' the tourism season within the local area beyond traditional local events e.g. encouraging increased visitor footfall and expenditure between September - May annually.	€77,976 (20%)	# of marine leisure/ tourism activities supported	5	12

# Table 3.7: Theme 1 - Economic Development of Coastal Areas

Theme 1 - Economic Development of Coastal Areas (60% of FLAG Programme, €974,700)

Objective 3 - To encourage diversification and innovation in coastal areas (20% of Objective 1, €194,940)

# Rationale for the Objective

The rejuvenation and redevelopment of coastal areas is a key component driving creation of new enterprises through diversification and innovation, including within the blue growth / broader maritime sector

Action	Description	Financial Allocation € (%)	Indicator(s)	Milestone (2019)	Target (2023)
6. Promoting Diversification and Entrepreneurial Activity	Support to: encourage entrepreneurship and business startup through support through pilot projects and seed funding for idea exploration through feasibility study and business case development; provide and support on-going mentoring and networking between local people and agencies that can provide soft support (e.g. training); for product testing, marketing and branding; websites and e-commerce; diversification into new areas such as marine tourism, heritage, boat building, and seaweed biomass products.	€136,458 (70%)	# of businesses supported	5	12

Theme 1 - Economic Development of Coastal Areas (60% of FLAG Programme, €974,700)							
7. Promoting Innovation and Knowledge Exchange	Support to provide appropriate space to encourage business developed e.g. incubation units / hubs / innovation / office space, as well as meeting space (physical or digital) for knowledge exchange and sharing of skills and information (this is considered most appropriate to fit out or access, and unlikely to comprise of new builds given budget available).	€58,482 (30%)	# of businesses supported	1	3		

# Table 3.8: Theme 2 - Harnessing and Developing the Skills and Knowledge of the Local Coastal Community

Theme 2 - Harnessing and Developing the Skills and Knowledge of the Local Coastal Community (11.4% of FLAG Programme, €185,657)

Objective 1 - To promote and develop the skills of those in coastal areas (60% of Theme 2, €111,394)

#### Rationale for the Objective

Those involved in fishing and aquaculture are, by the nature of the industry, highly skilled with regard to marine life, eco-systems and bio-toxins as well practical skills such as navigation, boat management etc. However, the fishing and aquaculture community also have significant knowledge of heritage and historic events which have happened in coastal areas. Support under this area will promote the sharing of this knowledge.

Action	Description	Financial Allocation € (%)	Indicator(s)	Milestone (2019)	Target (2023)
8. Developing Skills in Fisheries and Aquaculture Areas	Support for those involved in fishing and aquaculture to partake in: training and upskilling; advanced training and specialist courses; and the development and sharing of basic marine skills in line with the Leech Report. Training supported by the FLAG should complement / not duplicate training already provided by BIM.	€22,279 (20%)	# of participants on training courses (and, where appropriate, # of participants getting an accreditation)	10	20
9. Providing Support for Training and Knowledge Transfer in Coastal Areas	Supporting the exchange of knowledge between older and young generations and ensuring that information on coastal heritage is not lost to young generations.  Support for formal mentoring and networking schemes, including support for initial setup cost support, facilitation and promotion costs with capacity to be undertaken by local education and training provider.	€89,115 (80%)	# of informational schemes	3	6

# Table 3.9: Theme 2 - Harnessing and Developing the Skills and Knowledge of the Local Coastal Community

Theme 2 - Harnessing and Developing the Skills and Knowledge of the Local Coastal Community (11.4% of FLAG Programme, €185,657)

Objective 2 - To encourage, develop and share the knowledge of fisheries and aquaculture amongst young people (40% of Theme 2, €74,263)

# Rationale for the Objective

Like many rural and peripheral locations, coastal areas struggle to attract young people who wish to remain, work and live in the area. Partly this is due to a lack of employment opportunities with many leaving for education and not returning, however many young people are not aware of the opportunities within local coastal areas that many be an attraction and encouragement for them to return.

Action	Description	Financial Allocation € (%)	Indicator(s)	Milestone (2019)	Target (2023)
10. Marine Environment and Education	Support for the development of educational resources to enable children and young people to explore and learn about the marine environment and support for the development of information on the career opportunities related to the marine sector.	€18,566 (25%)	# of educational/ informational schemes	1	3
11. Young People Training in Marine Sectors and Promoting awareness within schools and colleges	Support for young people through grants for taking courses in marine sector skills, to encourage the development of apprenticeships for young people seeking to gain employment in the fisheries and aquaculture sectors; to support young entrepreneurs who have business ideas for coastal areas; and to help regatta communities with development of events and equipment to improve awareness. This should be in line with the Leech Report. Training supported by the FLAG should complement / not duplicate training already provided by BIM.	€37,131 (50%)	# of participants on training courses (and, where appropriate, # of participants getting an accreditation)	15	35
12. Safety at Sea	Support for leisure users and awareness of the sea and marine through provision of interactive sessions (grant funding for sessions), financial support for marine themed activities e.g. training boats, kayaks, canoes etc, facilitation of awareness building campaigns linked to educational cycle e.g. careers guidance.	€18,566 (25%)	# of educational/ informational projects	4	7

# Table 3.10: Theme 3 - Promoting Social Well-Being and Coastal Cultural Heritage

Theme 3 - Promoting Social Well-Being and Coastal Cultural Heritage (14.3% of FLAG Programme, €232,071)

Objective 1 - To improve social wellbeing in coastal areas and To promote & share the rich cultural heritage of fisheries and aquaculture areas to make it accessible to all (100%, €232,071)

# Rationale for the Objective

Access to services and issues of social isolation are important and often under reported issues impact on the social wellbeing of coastal communities. Support under this objective seeks to support and improve the quality of life and social wellbeing of coastal residents.

Action	Description	Financial Allocation € (%)	Indicator(s)	Milestone (2019)	Target (2023)
13. Improving access to services in coastal areas	Support for the development and sustainability of existing coastal community assets including: targeted initiatives to address isolation such as fishermen living alone e.g. Men's Sheds type initiatives; supports for disabled/vulnerable people in coastal communities and services linked to the coast e.g. coastal walks which are accessible, community health and well-being projects.	€46,414 (20%)	# of projects which improve quality of life or social well- being	1	2
14. Improved signage and Development and Expansion of Coastal Trails Network	Support for development and installation of signage and information boards to highlight area background e.g. safety, litter, points of interest etc; and support for provision of trail creation and promotion.	€46,414 (20%)	# of marine infrastructure (signage based) projects	3	8
15. Ensuring the sharing and continuation of coastal heritage	Support for: historical events and exhibitions in relation to coastal heritage; the development of heritage centres; development of a marine facility to share traditional boat building skills and traditional leisure activities; research into local history; and festivals and other activities to promote seafood and the marine.	€139,243 (60%)	# of projects to promote local heritage, knowledge and culture	3	7

# Table 3.11: Theme 4 - Enabling more Participative Involvement in the Governance of Fisheries

Theme 4 - Enabling more Participative Involvement in the Governance of Fisheries (5.7% of FLAG Programme, €92,829)

Objective 1 - To improve the capacity of fisheries communities in relation to better self-governance, and To improve the networking and linkages between fisheries communities (100% of Theme 4, €92,829)

# Rationale for the Objective

There was a need to improve the capacity of local fisheries to better govern themselves and to be involved in decision making. Support under this objective aims to provide local fishing and aquaculture groups with the skills and training required to enable better local governance.

Action	Description	Financial Allocation € (%)	Indicator(s)	Milestone (2019)	Target (2023)
16. Providing seed funding and initial support to new community groups	Support for Establishing User Groups and Community Fora through grant funding for initial setup, meeting and purpose consultations, and support in identifying related structures to support the aims of the community group.	€13,924 (15%)	# of community/ user groups established	2	5
17. Capacity Building in Fisheries & Aquaculture & Coastal Organisations	Support for capacity building in local fisheries, aquaculture, community and tourism groups through training in relation to good governance and group management and training and support offered to local fisheries, aquaculture and coastal organisations; improve community understanding of industry standards, regulations, funding opportunities, procurement, rights and obligations; support for mentoring and support, and meeting facilitation. Training supported by the FLAG should complement / not duplicate training already provided by BIM or available through the Inshore Fisheries Scheme or the Regional / National Inshore Fisheries	€41,773 (45%)	# of community/ user groups with enhanced capacity	2	10
18. Developing the voice of fisheries, aquaculture and coastal communities	Support to: improve the co- operation and networking, consultation and partnership between local actors and authorities and agencies.	€37,131 (40%)	# of community/ user groups with enhanced capacity/voice	2	9

# Table 3.12: Theme 5 - Protecting and Promoting the Environment

Theme 5 - Protecting and Promoting the Environment (8.6% of FLAG Programme, €139,243)

Objective 1 - To support the promotion and protection of environmental assets (€139,243)

#### Rationale for the Objective

The area boosts many natural areas of outstanding beauty. There are considerable opportunities to promote and use the natural environment to assist in economic growth particularly in the tourism sector.

Whilst there are opportunities to promote and exploit these areas as attractions for tourists there are challenges in relation to the protection and maintenance of these regions as well. Support under this objective aims to protect the environmental assets of County Galway and Clare.

Action	Description	Financial Allocation € (%)	Indicator(s)	Milestone (2019)	Target (2023)
19. Promoting & Protecting the Natural Environment	Support for: improving the offering of the natural environment through information, wildlife tours, walking routes and improving existing sites to enable more people to enjoy them without damaging the environment. This action includes support for exploration of natural asset opportunities including feasibility studies.  Support for: raising awareness of bio-diversity in coastal areas; protecting inland water courses such as rivers and lake which fall into the FLAG areas; investing in community based conservation trails; community clean-ups.	€139,243 (100%)	# of environmental based/ research projects and # of projects supported to enhance environmental conservation, awareness and protection	8	20

#### Table 3.13: Cross-Cutting Theme - Networking and Co-Operation (€50,000)

# Cross-Cutting Theme - Networking and Co-Operation - €50,000

#### Rationale for the Objective:

The budget for this FLAG includes a provision of €50,000 over the lifetime of the programme for networking and co-operation with other FLAGs nationally and internationally, including the ability to contribute funding to multi-territorial projects where there is a mutual benefit for the involved FLAGs e.g. sharing of best practice, ability to foster a relationship with a comparable European FLAG area and promote trading, learning and knowledge exchange, or to learn from other projects supported by FLAGs across member states.

Action	Description	Financial Allocation €	Indicator(s)	Milestone (2019)	Target (2023)
To support networking and coat a regional, national and inte	•	€50,000 (100%)	n/a	n/a	n/a

# **COMMUNITY INVOLVEMENT IN THE DEVELOPMENT OF THE STRATEGY**

#### 4.1 Introduction

This section sets out an overview of community involvement in the development of this strategy including details of public consultation events held (location, attendance at each and the sectors represented) as well as information on stakeholder consultation undertaken to inform the strategy.

This details the number, organisations and categorisation of all of those consulted with in the development of the strategy.

# 4.2 Overview of Public Consultation Events

The table below sets out the overview of the public consultation events held

Table 4.1: Consultation Events

Table 4.1: Consultation Events			
Stakeholders to be Involved <sup>6</sup>	Details		
Preliminary interviews with key stakeholders <sup>7</sup>	As part of a strategy development process, interviews were held with a range of key stakeholders <sup>8</sup> including those from the statutory sector as well as industry representatives. In addition, consultees taking part in the FLAG Board focus group indicated their satisfaction with the consultations undertaken as part of the strategy development process.		
Public meetings <sup>9</sup>	As part of the consultation process during the development of the strategy, public meetings were held in 5 locations (Including a RIFF meeting in Oranmore) within the FLAG Region <sup>10</sup> . These locations were distributed across the FLAG Region, including remote locations to ensure that all coastal communities and stakeholders had the opportunity to participate (see map). 63 people attended these 5 meetings.		

- 6 FARNET GUIDE #1 A Start-Up Guide for Fisheries Local Action Groups (FLAGS) Stakeholders
- Interviews should be arranged with key stakeholders and informants in the area and / or other relevant organisations - FARNET GUIDE #1 - A Start-Up Guide for Fisheries Local Action Groups (FLAGS)
- 8 Forum Connemara (CEO); Connemara West plc / Teagasc; Island Development Co-op; Galway/Roscommon ETB; Udaras na Gaeltachta; Community Co-ops; Galway County Council; Islands Co-op; Comhar na Oileán; RIFF; GMIT Galway; Clare Local Development Company; Clare County Council; Marine Institute.
- 9 Public meetings should be held to inform the local community and to consult on the strategy development and building of partnership. A series of public information meetings will be held in the FLAG Regions to ensure that all parts of the area have the opportunity to participate. FARNET GUIDE #1 - A Start-Up Guide for Fisheries Local Action Groups (FLAGS).
- 10 Clifden, Carraroe, Kinvara and Doonbeg.

# 4.3 Categories of Stakeholders

The table below categorises the stakeholder who have fed into the strategy, this includes both those who attended public consultation events and those consulted with separately either in individual meetings or telephone consultations. The categories are based on those identified in the Common Provisions Regulation (Article 9).

Table 4.2: Representation from Categories of Stakeholders

Category of Stakeholder	Number attending public meetings	Key stakeholder meetings
Competent regional, local, urban and other public authorities	7 (19%)	5 (36%)
Economic and social partners	20 (54%)	4 (29%)
Other relevant bodies representing civil society, including environmental partners, non-governmental organisations and bodies responsible for promoting social inclusion, gender equality and non-discrimination, including, where appropriate, the umbrella organisations of such authorities and bodies.	10 (27%)	5 (36%)
Total	37	14

Source: PACEC 2016

Public engagement is, by its nature, non-discriminatory, in that anyone is welcome to attend. In developing the strategy there are no specific requirements set out in European or national legislation in relation to the proportion of stakeholders to be involved from each category. However, in the interests of facilitating a bottom-up approach it is accepted that good practice is to ensure that those representing civic society and economic and social partners provide the majority of the input and that those representing regional and public authorities should have a lesser role in the development of the strategy.

The table above shows that this has been achieved with 80%+ of those participating in the consultation representing economic and social partners and other relevant bodies representing civic society. Whilst this is no measure of the quality of the input, it does demonstrate that the strategy has been developed from the bottom up.

#### **ACTION PLAN** 5

# **5.1 Introduction and Action Plan**

This section sets out the Action Plan for FLAG West demonstrating how the objectives of the strategy are translated into actions. This builds on the work conducted through the public workshop events and the meetings with the FLAG Board and BIM.

Table 5.1: FLAG West Action Plan - 2016/17

Action	Responsibility	Dec ,16	Jan	Feb	Mar /	Apr M	ay Ju	Apr   May   June   July   Aug	y Aug	Sep	0ct	Nov	Dec
Overarching Activities													
FLAG Board Meeting	FLAG Board	×		×				×				×	
Decide Dates for Calls	FLAG Board	×											
Training													
Skills Training e.g. Governance / Conflict of Interest	FLAG Board		×	×	×								
Assessing Applications Training	FLAG Board/ BIM Centrally				×	×	×						
Monitoring and Evaluation Training	FLAG Board/ BIM Centrally						×	× ×					
PR / Animation / Communication Training	FLAG Board/ BIM Centrally		×	×	×								
PR / Animation / Communication													
PR / Communication	FLAG Board		×			×		×			×		
Animation / Public Workshops	FLAG Board		×			×		×			×		
Initiation of Call													
Call Publicity/Animation	FLAG Board	×	×	×			×		×			×	
Open Call	FLAG Board			×			×		×			×	
Close Call	FLAG Board				×			×		×			×
Assessment Process													
Assessment Against Eligibility Criteria	BIM					×		×			×		
Assessment Against Criteria	FLAG Technical & Investment Committee					×		×			×		
Recommendations approved/rejected	FLAG Board					×		×			×		
Issue Rejection Letters	FLAG Board via BIM					×		×			×		
Issue LoOs	FLAG Board via BIM						×		×			×	
Monitoring & Evaluation													
Project monitoring	FLAG Board / BIM							×					×
Post Project Evaluation	External												×
Strategy Review	FLAG Board / BIM											×	×

Table 5.2: FLAG West Action Plan - 2018 - 2022

Action	Responsibility	Jan	Feb	Mar	Apr N	lay J	une	May June July Aug		Sep 0	Oct Nov		Dec
Overarching Activities													
FLAG Board Meeting	FLAG Board	×			×			×				×	
Decide Dates for Calls	FLAG Board	×											
PR / Animation / Communication													
PR / Communication	FLAG Board	×			×			×			~		
Animation / Public Workshops	FLAG Board	×			×			×			×		
Initiation of Call													
Call Publicity/Animation	FLAG Board / BIM	×	×			×			×			×	
Open Call	FLAG Board / BIM		×			×			×			~	
Close Call	FLAG Board / BIM			×			×			×			×
Assessment Process													
Assessment Against Eligibility Criteria	BIM				×			×			~		
Assessment Against Criteria	FLAG Technical & Investment Committee				×			×			×		
Recommendations approved/rejected	FLAG Board				×			×			~		
Issue Rejection Letters	FLAG Board via BIM				×			×			~		
Issue LoOs	FLAG Board via BIM					×			×			×	
Monitoring & Evaluation													
Project monitoring	FLAG Board / BIM						×						×
Post Project Evaluation	External												×
Strategy Review	FLAG Board / BIM											×	×
Networking and Co-Operation													
Co-operation	FLAG Board				×					×			
Networking	FLAG Board				×					×			

#### FINANCIAL PLAN 6

### 6.1 Total budget

The overall allocation for the FLAG Programme across all seven FLAG Regions is €12m. This is considerably greater than the total investment (direct and indirect) delivered to coastal communities by the previous FLAG previous programme, an approximately eight-fold increase. The previous programme made over €1.5 million available via direct and indirect investment over the period 2012-2015.

The allocation for FLAG West is €1.80m, this is across the 6 years that the programme will be operational (i.e. from 2017 -2022). The tables in this section profile budget for the FLAG West.

The proposed budget reflects the Board's investment strategy based on information available at the time of developing the strategy and appropriate use of FLAG funds to address identified needs.

The FLAG Board will keep the budget, funds committed and funds spent under regular review. It will also take into account demand for funding and project pipeline as well as external factors which emerge in the FLAG area over the course of the FLAG programme. Based on this information, the FLAG Board will consider the need to transfer funds between themes, objectives and actions as required and in such situations, will put forward a proposed reallocation supported by a robust rationale to BIM Head Office for approval.

## 6.2 Rationale for Spend

The use of the financial resources in relation to the proposed actions have been robustly justified through:

- A bottom-up process seeking feedback and input from local stakeholders;
- A robust review of socio-economic data.

The evidence collected in this way has been used to build and shape the objectives, actions and outputs for the programme. The budgetary allocation across each areas has also been determined by taking into account:

- The need for the type of intervention;
- The indicative project pipeline;
- The anticipated size and scale of projects to be supported (i.e. infrastructure projects attributed more given capital and large nature compared to perhaps training which requires less investment).

# 6.3 Allocation of total budget between Project and Administration Spend

Table 6.1 profiles the FLAG budget by project (i.e. grant aid for projects) and administration (i.e. supporting the operation of the programme) spend by year.

Table 6.1: Summary Sheet

	2017 (€)	2018 (€)	2019 (€)	2020 (€)	2021 (€)	Total (€)
Implementation of Operations /	Projects und	er the LDS				
Theme 1: Economic Development of Coastal Areas	€194,940	€243,675	€243,675	€194,940	€97,470	€974,700
Theme 2: Harnessing and Developing the Skills and Knowledge of the Local Coastal Community	€37,131	€37,131	€37,131	€37,131	€37,131	€185,657
Theme 3: Promoting Social Well-Being and Coastal Cultural Heritage	€46,414	€46,414	€46,414	€46,414	€46,414	€232,071
Theme 4: Enabling more participative involvement in the governance of fisheries	€23,207	€23,207	€23,207	€13,924	€9,283	€92,829
Theme 5: Protecting and Promoting the Environment	€34,811	€34,811	€34,811	€20,886	€13,924	€139,243
Cross-Cutting Theme: Networking and Co-operation	€10,000	€10,000	€10,000	€10,000	€10,000	€50,000
Sub-Total	€ 346,504	€ 395,239	€ 395,239	€ 323,296	€ 204,223	€1,674,500
Overall Admin Costs	€ 25,100	€ 25,100	€ 25,100	€ 25,100	€ 25,100	€125,500
Total	€ 371,604	€ 420,339	€ 420,339	€ 348,396	€ 239,323	€1,800,000

# **6.4** Project Spend by Theme, Objective and Year

Table 10.2 considers project spend in more detail setting out the budget by theme and objective across the programme period.

Table 6.2: Implementation of Operations / Projects under the LDS

	2017 (€)	2018 (€)	2019 (€)	2020 (€)	2021 (€)	Total (€)
Implementation of Operations / P						
Objective 1: To support the enhance and development of fisheries and aquaculture	€77,976	€97,470	€97,470	€77,976	€38,988	€389,880
Objective 2: To further develop and enhance the marine tourism product in the West	€77,976	€97,470	€97,470	€77,976	€38,988	€389,880
Objective 3: To encourage diversification and innovation within coastal areas	€38,988	€48,735	€48,735	€38,988	€19,494	€194,940
Sub-Total	€194,940	€243,675	€243,675	€194,940	€97,470	€974,700
Objective 1: To promote and develop the skills of those in the West's coastal communities	€22,279	€22,279	€22,279	€22,279	€22,279	€111,394
Objective 2: To encourage, develop and share the knowledge of fisheries and aquaculture among young people	€14,853	€14,853	€14,853	€14,853	€14,853	€74,263
Sub-Total	€37,131	€37,131	€37,131	€37,131	€37,131	€185,657
Objective 1: To improve social wellbeing in coastal areas, and to promote and share the rich cultural heritage of the area	€46,414	€46,414	€46,414	€46,414	€46,414	€232,071
Sub-Total	€46,414	€46,414	€46,414	€46,414	€46,414	€232,071
Objective 1: To improve the capacity of fisheries communities in relation to better selfgovernance & To improve the networking and linkages between communities	€23,207	€23,207	€23,207	€13,924	€9,283	€92,829
Sub-Total	€23,207	€23,207	€23,207	€13,924	€9,283	€92,829
Objective 1: To support the promotion and protection of environmental assets	€34,811	€34,811	€34,811	€20,886	€13,924	€139,243
Sub-Total	€34,811	€34,811	€34,811	€20,886	€13,924	€135,000
To support networking and co-operation between FLAGs at a regional, national and international level	€10,000	€10,000	€10,000	€10,000	€10,000	€50,000
Sub-Total	€10,000	€10,000	€10,000	€10,000	€10,000	€50,000
Total	€ 346,504	€ 395,239	€ 395,239	€ 323,296	€ 204,223	€1,674,500

### 6.5 Administration Spend

Another important element of the budget is the administration spend. This will be used to cover necessary administration to support the FLAG to deliver on its role. This includes communication / PR, evaluation, monitoring, buying in services, travel and subsistence for FLAG board members, networking and co-operation, etc.

Article 35 of the Common Provisions Regulation states what can be supported under the Administration budget.

"Support from the ESI Funds concerned for community-led local development shall cover:

- (d) running costs linked to the management of the implementation of the community-led local development strategy consisting of operating costs, personnel costs, training cost, costs linked to public relations, financial costs as well as the costs linked to monitoring and evaluation of that strategy as referred to in point (g) of Article 34(3);
- (e) animation of the community-led local development strategy in order to facilitate exchange between stakeholders to provide information and to promote the strategy and to support potential beneficiaries with a view to developing operations and preparing applications.
- Support for running costs and animation as referred to in points (d) and (e) of paragraph 1 shall not exceed 25 % of the total public expenditure incurred."

The breakdown of administration spend is detailed in Table 6.3.

**Table 6.3: Administration and Animation Costs** 

	2017	2018	2019	2020	2021	Total
Communication / Publicity / Advertising <sup>11</sup>	€ 3,600	€ 3,600	€ 3,600	€ 3,600	€ 3,600	€ 18,000
Meeting Facilitation <sup>12</sup>	€ 3,000	€ 3,000	€ 3,000	€ 3,000	€ 3,000	€ 15,000
Travel & Subsistence <sup>13</sup>	€ 6,000	€ 6,000	€ 6,000	€ 6,000	€ 6,000	€ 30,000
Buying in service/person <sup>14</sup>	€ 3,000	€ 3,000	€ 3,000	€ 3,000	€ 3,000	€ 15,000
Labour Replacement Costs <sup>15</sup>	€ 9,500	€ 9,500	€ 9,500	€ 9,500	€ 9,500	€ 47,500
Total	€ 25,100	€25,100	€25,100	€25,100	€25,100	€ 125,500

- 11 Budget for communication, publicity and advertising is based on the acknowledgement that all common activity in relation to this (i.e. communication, publicity and advertising that is common to all FLAGS) will be covered centrally by BIM. The FLAG Board have remit to conduct their own individual activity in relation to this area and a budget has been set. The FLAG anticipates expenditure of approximately €3,000 per annum for communication, publicity and marketing; this may include printing informational materials, local news and radio advertising, signposting calls for applications, photography, content creation for the website, and events to showcase successful projects.
- 12 Includes allowance for meeting room hire, refreshments and one meal allowance for Board members in attendance. This is anticipated to cost approximately €300 per meeting, subject to attendance. This is capped at €3,000 per annum.
- 13 The rates paid for all travel and subsistence costs are based on the following rates: 0.3125c per km, lunch up to €15, Dinner - up to €30 and overnight accommodation costs of up to €70. Mileage expenses will be payable in full to all board members attending FLAG Board meetings excluding those who can re-coup mileage expenses through their own organisation or employer. The Travel and Subsistence budget is based upon six FLAG Board meetings per year, and includes provisions that travel, hotels and accommodation may be reflected within this budget line where appropriate for meetings external to the regular board meetings.
- 14 The FLAG cannot legally hire a member of staff; however, it has the right to commission an individual(s) on a consultancy basis to support with the administration of the FLAG. This budget assumes such a commission may take place for approx. 10 days per annum at €300 per day. This is capped at €3,000 per annum.
- 15 Labour Replacement Costs have been agreed at a National FLAG Level to be an important part of the administration expenditure to ensure continued engagement with the FLAG Programme. Labour Replacement costs will be paid to voluntary board members, who, through attendance at a FLAG Board meeting, lose their normal income (i.e. this Labour Replacement Cost is specifically for those involved in the fisheries, aquaculture and in some specific instances other marine industries.) The LRC is payable to a maximum of €200 per day assuming that a full 8 hour day has been completed. In addition the payment is not payable if - FLAG Board meetings are not held during the day or they are held on a day when board members would not normally be working or earning an income. In these instances when LRC is not payable members are still eligible for travel and subsistence payments. In line with similar structures (RIFF), the Board will reserve budget for payment of approximately nine members for five meetings (i.e. up to 45 payments of this kind per annum, totalling to €9,500 per annum.

In comparison, the previous (pilot) programme incurred admin spend of around €165K across 6 FLAGs (which equates to around 11% of the previous programme budget of €1.5m). This included strategy development costs, T&S, Networking events costs, advertising for project calls, etc. However the current programme is of a larger scale and is split across 7 rather than 6 FLAGs.

### 6.6 Mobilisation of Other Resources

An important element of the FLAG programme is the imperative to mobilise other resources both financial and

Financial resources: This is facilitated by grant aid intensity rates which vary by type of applicant as outlined in the table below.

**Table 6.4: Grant Aid Intensity Rates** 

	Beneficiary	Project Type	Maximum support rate %	Maximum Aid per project	Total Investment
1	Public bodies e.g. State agencies or Local Authorities	Public good projects	100%	€200,000	€200,000
2	Community Groups (non commercial) and Registered Charities	All	80%	€200,000	€200,000
3	SSCF vessels owners or collective thereof	Investment ashore adding value directly related to SSCF fisheries	80%	€80,000	€100,000
4	Collectives and co-operatives	Related to seafood	60%	€100,000	€166,666
5	Seafood & Marine Enterprises* (incl. sole traders)	Related to seafood or marine sector and diversification	50%	€100,000	€200,000
6	Enterprises* & sole traders outside seafood sector	All	40%	€50,000	€125,000
7	FLAG	All	100%	€100,000	€100,000

<sup>\*</sup>Micro-enterprise means a person(s) carrying on a business, including but not limited to sole traders, partnerships, limited companies and cooperatives, and having less than 25 employees (FTE) and turnover of less than €5 million per annum.

Definitions wrt thresholds between processing and aquaculture schemes to be confirmed following further

Source: FLAG Grant Rates Final - BIM 14 November 2016

These rates mean that for most applications other resources, finance and human, will need to be mobilised to see the successful completion of the project. This in turn will ensure that the FLAG programme will leverage in additional private investment into the region. It is important to note that in all cases match funding cannot come from another European Funding Programme (i.e. LEADER cannot match fund FLAG) or from statutory monies (i.e. council cannot match fund a FLAG project). However, match funding can be private monies including bank loans and other private funding mechanisms; however the private match funding must be secured at the time of application. Given the variable grant rates available it is difficult to estimate the value of the additional private investment that could be generated by the programme. However, PACEC estimate that this will be in the region of €724.063<sup>16</sup>.

Human Resources: There is also significant scope for the mobilisation of human resources both those involved in the project application (i.e. volunteers involved in community groups and initiatives) as well as FLAG board members. The time invested by voluntary FLAG Board members is not insignificant. Whilst this will depend on the number of meetings, calls for applications and application received as well as other Board member duties including PR, monitoring and evaluation, it is expected to be in the region of 10-15 days per board member per year across the life-span of the programme.

<sup>16</sup> This is calculated on the assumption that the majority of those apply under Theme 1: Economic Development of Coastal Area will be applying for the 50%, 60% or 80% grant rates; that those applying under Themes 2 - 4 will be applying under the 60% or 100% grant rates.

# **The Fisheries Local Action Group**

# 7.1 Organisation Details

# **Table 7.1: Organisation Details**

Element	Detail
Organisation Details	Fisheries Local Action Group West
Primary Contact Details	Contact Name: Séamus Breathnach Website: TBC
	Role: FLAG Co-ordinator
	Email: breathnach@bim.ie
	Phone Number: +353 0953 2028
	Mobile: +353 87 9093273
Date of FLAG Establishment	December 2016
Legal Structure	The Fisheries Local Action Group is the West Fisheries Local Action Group with Bord Iascaigh Mhara fulfilling the role of Financial Partner and Implementation Partner.

### 7.2 FLAG Composition and Decision Making

### 7.2.1 Basis for FLAG Membership

Number of Members: At any given time, it is expected that overall board membership will not be less than ten and not more than seventeen members, but may evolve to ensure that there is democratic accountability across the programme area.

Sectoral Representation: The FLAG comprises public and private partners from the defined geographical areas and includes representatives from different sectors of the local economy/ community that reflect the main focus of the strategy and the socio-economic composition of the area through a balanced representation of the main stakeholders, including private sector, public sector and civil society and ensure a significant representation of the fisheries and/or aquaculture sectors. In keeping with Article 58 of the EMFF Regulation <sup>17</sup> 508/2014 and Article 32 (2) (b) of the Common Provisions Regulation 18, it is important that no single interest group has more than 49% of the voting rights in the decision-making. It is recommended that membership of the FLAG should have a maximum of 40% representation from the Statutory/Public Sector<sup>19</sup> and a minimum of 60% representation from the fishing, seafood, coastal communities sector<sup>20</sup>. The balance of organisational representation will be retained throughout the replacement/ rotation process.

Gender Balance: In line with Government Policy the gender balance on FLAG boards is to be at least 40% female<sup>21</sup>. In the previous FLAG programme, the Policy was to ensure that at least 30% of committee members<sup>22</sup> were female and whilst some met this requirement, not all did. Ideally, during the lifetime of the strategy, if at any stage the gender balance does not reflect at least 40% female, the FLAG Board will actively try to recruit suitably qualified female volunteers. To help to achieve this, all nominating bodies will, in future, be asked to nominate two candidates, one male and one female, to the FLAG for any vacant position; in addition, assistance will be sought from respective Public Participation Networks<sup>23</sup> (PPN) in identifying appropriate female candidates for any relevant vacancy on the FLAG. This commitment to gender balance will also apply to relevant sub-committees.

Declaration of Interests: All FLAG members will, on appointment, declare their employment status, all business interests and community and voluntary involvement which might involve a conflict of interest or might materially influence the FLAG member in relation to the performance of their duties.

Term of membership: The FLAG Board members will commit to implementing the objectives of the FLAG Local Development Strategy, and will act as a focal point for consultations, implementation and delivery, and promotion of the FLAG. To ensure continuity, appointed members shall remain in place until the end of the current programme.

**Annual Review of Membership:** The FLAG shall carry out an annual internal review of the membership to account for any change to FLAG objectives or actions, where this is appropriate e.g. where the strategic need for member organisations has been satisfied or new member organisations are required to meet a specific Local Development Strategy need or member organisations are not attending on a regular basis.'

- 17 Article 58 of the EMFF Regulation 508/2014: "Community-led local development should be implemented through a bottom-up approach by local partnerships that are composed of representatives of the public, private and civil society sectors and that reflect correctly the local society. Those local actors are best placed to draw up and implement multisectoral community-led local development strategies to meet the needs of their local fisheries area. It is important to ensure that no single interest group has more than 49 % of the voting rights in the decision-making bodies of Fisheries local action groups (FLAGs).'
- 18 Article 32 (2) (b) of the CPR 1303/2013: "2. Community-led local development shall be: (b) led by local action groups composed of representatives of public and private local socio-economic interests, in which, at the decision-making level neither public authorities, as defined in accordance with national rules, nor any single interest group represents more than 49 % of the voting rights;"
- 19 These are likely to include Údarás na Gaeltachta, County Councils including LEOs, Education and Training Boards, LEADER LAGs, Fáilte Ireland, and Enterprise Ireland, among others deemed as statutory.
- 20 This can include representatives or individuals within the fishery, aquaculture or processing sectors; as well as representatives from the community and voluntary sector.
- 21 Consistent with approach in LEADER Local Development Strategies and reflects aspirations in government policy on gender parity e.g.: Towards Gender Parity in Decision-Making in Ireland - An Initiative of the National Women's Strategy 2007-2016 (2013)
- 22 http://www.bim.ie/media/bim/content/newsandevents/START%20UP%20GUIDE%20F0R%20FISHERIES%20LOCAL%20 ACTION%20GROUPS.pdf)
- 23 Public Participation Networks are the chosen method for recruiting community representatives to the FLAG Board.

# 7.2.2 Experience and Expertise of FLAG Members

The FLAG West has 17 members, and is representative of a wide range of sectors and areas. The table below sets out the current membership of the FLAG.

Table 7.2: FLAG Members - Experience

Organisation	Member	Sector <sup>24</sup>	Area	Experience
West Clare Lobstermen's Association	Ger Concannon	Private	Fishing	Ger is the West Clare Lobstermen's Association's representative on the FLAG West board, he is the joint owner of the inshore vessel, MFV Molly Bawn G131 targeting lobster, crab and shrimp. He participates in the national V notching scheme and is member of the West Regional Inshore Fisheries Forum
Galway Bay Inshore Fishermen's Association	Frank Flanagan	Private	Fishing	Frank is the Galway Bay Inshore Fishermen's Association on the FLAG West Board, he is the owner/skipper of the inshore vessel Mirella G802 targeting lobster velvet crab, and shrimp. He was a member of the National Salmon Commission and participates in the National V notching programme and also a member of West Regional Inshore Fisheries Forum
West Regional Inshore Fisheries Forum	Pat Conneely	Private	Fishing	Pat is the West Regional Inshore Fisheries Forum's representative on the FLAG West Board. He is a fisherman of 25 years fishing out of Ballyconneely in West Galway. He is involved in conservation of shell fish (V notching) and other inshore fishing issues and also a member of the West Regional Inshore Fisheries Forum
Irish Shellfish Association	Michael O'Malley	Private	Aquaculture	Michael is the representative of the Irish Shellfish Association on the FLAG West Board. He is a mussel and oyster farmer in North Connemara and is a member of West Regional Inshore Fisheries Forum and is involved in community affairs in his locality.
Irish Charter Skippers Association	Luke Aston	Private	Marine Tourism	Luke is the nominee of the Irish Charter Skippers Association to the FLAG West Board. He is a former fisherman who owned the gillnetter White Bank. He operates the Charter boat Clare Dragoon from Carrigaholt. He is a member of the West Inshore Fisheries Forum He is also a member of Loop Head Tourism.

<sup>24</sup> As per Article 5 of CPR: private sector (fisheries and/or aquaculture sectors), public sector, civil society

Organisation	Member	Sector <sup>24</sup>	Area	Experience
Shellfish /Niche markets	Gerry O'Halloran	Private	Seafood Exporter	Runs a holding and packing dispatch centre for Live Shellfish and Crustaceans in New Quay Co Clare from where he exports by air to several destinations targeting niche markets particularly the Middle East and Asia
Comharchumann Sliogeisc Chonamara	Alan O'Sullivan	Private	Aquaculture	Alan is the local shellfish Co Ops representative on the FLAG West Board. He is the manager of the co-op on a part time basis and organises the sale of oysters and scallops for the co op members. He is a mussel farmer and is engaged in seaweed processing
Connemara Gaeltacht Development Co Ops	Mairín Uí Choisdeabhla -Seoighe	Civil Society	Gaeltacht communities	Mairín represents the Connemara Gaeltacht Development Co Ops (Spiddal to Carna) on the FLAG West Board. She is manager of Forbairt Chonamara Láir the development co-op for the West Connemara Gaeltacht promoting community development and tourism projects.
Comhar Caomhán	Paddy Crowe	Civil Society	Community Development	Paddy is the Off Shore Islands (Aran Islands, Inisboffin) representative on FLAG West. Paddy is manager of Comhar Caomhán the Inis Oirr community development Co Op promoting community development and tourism projects in Inis Oirr.
Clare Public Participation Network	Oonagh O'Dwyer	Civil Society	Community Development	Oonagh is the Clare Public Participation Network representative on the FLAG West Board and runs a successful eco-tourism business, Wild Kitchen, offering guided wild food and seaweed walks in North Clare. She is currently a member of the Burren Ecotourism Network, having joined in 2014.
Galway Public Participation Network	Marie Louise Heffernan	Civil Society	Community Development	Marie Louise is a Chartered Environmentalist and a full member of MCIEEM (member of the chartered institute of ecological and environmental managers with a MSc in Environmental Science from TCD 1995. She is an ecologist and owner director of Aster Environmental Consultants established 2000 which specialises in Habitats Directive Assessments. She also provides training to other professionals on this topic through her training branch The Ecology Centre Letterfrack.

Organisation	Member	Sector <sup>24</sup>	Area	Experience
Irish Whale and Dolphin Group	Padraic De Bhaldraithe	Environment	Environmental Science	Padraic is the Irish whale and Dolphin Group representative on the FLAG West Board. He works as a translator and proof reader specialising in Biology, Marine Biology, Aquaculture, Agriculture, Conservation, Ecology, Environmental Science, Oceanography, Maritime Heritage.
Údarás na Gaeltachta	Éamonn Ó hÉanaigh	Public	Gaeltacht Development	Éamonn is the Údarás na Gaeltachta representative on the FLAG West Board. He is a Development Executive with Údarás na Galtachta regional office in Furbo Co Galway. His responsibilities include rural and community development and supporting small business development.
Galway County Council	Brian Barrett	Public	Council	Brian is the Galway CO Co representative on FLAG West he is an Administrative Officer with the Council specialising in financial management, strategic planning, project management
Failte Ireland	Michael Fitzsimons	Public	Tourism	Michael is Fáilte Ireland's representative on the FLAG West Board. He is a Project Officer for the Wild Atlantic Way initiative based in Galway.
Galway Roscommon ETB	Eithne Nic Dhonnchadha	Public	Education and Training	Eithne is a Principal Officer with Galway Roscommon ETB and Director of Education and Training with responsibility for strategic planning and implementation of all Further Education and Training for adult learners (over 16) including Apprenticeships and traineeships.
Comhar na nOileán	Máire Uí Mhaoláin	Public	LEADER	Máire represents the Local Action Groups on FLAG West. Máire is Chief Executive Officer of Comhar na Oiléan. Comhar na nOileán administer the Rural Development Programme on the Irish Offshore Island. Comhar na nOileán also administer the SICAP (Cork Islands), Rural Social Scheme and Walks Programme.

In accordance with Regulation in relation to Fisheries Local Action Groups (FLAGs) it is desirable that the FLAG Board has balanced representation from all relevant sectors and industries to broadly reflect the main focus of their strategy and the socioeconomic composition of the area. At the time of writing the FLAG Board are still working to fill some gaps in the skills, experience and expertise on the FLAG Board. In particular the following issues are noted:

- The FLAG has 4 representatives from the fisheries sector and 3 representatives from the aquaculture sector. It is recognised that these proportions are reflective of the sectors in the FLAG region.
- It is recognised that the FLAG Board does not have sufficient representation in terms of training. The FLAG Board are working, through the recruitment of new members, to address this issue, although it is noted that potential members must to be nominated by parent organisations and have a mandate to act on their behalf.

In addition, it is recognised that the FLAG Board members have a greater role to play in the implementation of the 2014-2020 FLAG Programme and that capacity building training will be vital to the successful implementation of the FLAG programme. To equip and support Board members to effectively fulfil their role, a number of actions are planned:

- A training syllabus has been developed this details a programme of relevant training which will be delivered to address the identified training needs of FLAG Board members; and
- BIM intend to host at least 2 national networking events annually, this will provide an opportunity for networking and the sharing of good practice amongst the Irish FLAGs which in turn will help develop the capacity of board members.

### 7.2.3 Decision Making Structure and Procedures

The FLAG Board is representative of a wide range of sectors and areas thus providing for effective and accountable decision making. As the core decision-makers, members of the FLAG Board are responsible for the proposal of a community-led local development strategy and are responsible for its implementation<sup>25</sup>. This means that they are key in fulfilling the financial, strategic, policy and promotion remit of the FLAG, with support at the administrative level by DAFM and BIM. This will enable the FLAG to deliver the LDS from the bottom-up, consistent with the CLLD approach<sup>26</sup>.

The FLAG will adhere to all required local, national, and European guidance and requirements within decision making, and will fully support principles of human rights, equality and social justice.

The FLAG has a review and decision making role with regard to the implementation of individual, community, and social benefit projects. The FLAG will operate in accordance with relevant FLAG programme operating rules, as set out within the Procedures Manual.

It is expected that decisions will be made on a consensus basis, and where this is not possible, votes will be cast in accordance with the Committee Standing Orders. Decision-making procedures will be representative, and that no sector may have more than 49% of voting rights at any such times<sup>27</sup> to protect accountability. The FLAG Board will be assisted by the implementing partners in its capacity to make recommendations for decision-making and provision of awards.

Ultimately, the FLAG Board will recommend projects for funding subject to final confirmation by BIM.

BIM also plays a role in the project selection process at the eligibility check stage which is final in the absence of further information or clarification which might allow such a decision to be appealed.

#### 7.2.4 Frequency of FLAG Meetings

The number of meetings to be held by the FLAG depends on a number of factors including how many calls there will be per year and how often the board need to meet for assessing projects, monitoring and evaluation purposes.

<sup>25</sup> Regulation (EU) 508/2014 (EMFF) - Article 61.

<sup>26</sup> Regulation (EI) 1303/2013 (CPR) - Article 32

<sup>27</sup> Regulation (EU) 1303/2013, Common Provisions Regulation - Article 32 and also Regulation (EU) 508/2014, European Maritime and Fisheries Fund Regulation - Article 58

In addition there may be different cycles of meetings with the whole FLAG Board meeting a different number of times per year to any sub-groups or sub-committees established.

Guidance from FARNET, Managing Effective Partnerships<sup>28</sup>, suggests that from experience that FLAG Boards should be between four and five times a year, depending on the number of project applications submitted. Making a calendar of meetings well in advance helps to ensure good attendance at meetings as it is often difficult to arrange meetings at short notice for a large number of busy people.

In line with governance good practice, minutes should be recorded and circulated in advance of each subsequent meeting.

<sup>28</sup> FARNET Guide 4 - Steps for Success - Managing Effective Partnerships https://webgate.ec.europa.eu/fpfis/cms/farnet/ files/documents/EN\_GUIDE\_4\_4-16.pdf

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